

August 10, 2021

VIA REGULATIONS.GOV

Damaris Christensen Stacey Jensen

Oceans, Wetlands and Communities Division Office of the Assistant Secretary of the Army

Office of Water (4504–T) for Civil Works

U.S. Environmental Protection Agency
1200 Pennsylvania Avenue NW
Department of the Army
108 Army Pentagon

Washington, DC 20460 Washington, DC 20310-0104

Attention: Docket ID No. EPA-HQ-OW-2021-0328

Re: Request for Extension of Time to Provide Written Recommendations on the

Definition of "Waters of the United States"

86 Fed. Reg. 41911 (Aug. 4, 2021)

Dear Ms. Christensen and Ms. Jensen:

On August 4, 2021, the U.S. Environmental Protection Agency ("EPA") and the Department of the Army ("Army") (or, collectively, "agencies") published a notice in the Federal Register providing information about their plans to revise the definition of the term "waters of the United States" under the Clean Water Act and seeking feedback from the public on several topics, including implementation of the definition; regional, state and tribal interests; environmental justice interests; and jurisdictional tributaries and ditches. 86 Fed. Reg. 41911. The Federal Register notice stated public feedback must be received by the agencies no later than September 3, 2021.

The Waters Advocacy Coalition (WAC) represents a large cross-section of the nation's construction, real estate, mining, agriculture, manufacturing, energy, and wildlife conservation sectors, all of which are vital to a thriving national economy. The undersigned organizations respectfully request a 60-day extension of the 30-day comment period to provide written recommendations on their perspectives on defining WOTUS and how to implement the definition as the agencies pursue future rulemaking proceedings.

EPA Administrator Regan and other senior EPA and Army officials have committed publicly and before Congress to robust stakeholder engagement as they undertake this rulemaking process. The scope of jurisdiction under the CWA is of fundamental importance not only to the undersigned organizations, but also to the Nation. Projects and operations in the sectors represented by WAC members are regulated in one manner or another by the CWA. Given the significance of this issue, and the prior commitments by Administrator Regan and others, the public should be permitted more than 30 days to analyze and develop recommendations on the broad range of topics that the Agencies are seeking feedback on.

Additional time for comment on these subjects is warranted to ensure that the agencies allow the public a meaningful opportunity to gather the relevant information and provide relevant feedback. The 30-day comment period also falls far short of the public comment period provided by previous administrations. By comparison, when the prior administration solicited preproposal recommendations on potential approaches to defining "waters of the United States," it gave the public three months to do so. *See* "Definition of "Waters of the United States'—Schedule of Public Meetings," 82 Fed. Reg. 40,742 (Aug. 28, 2017) (accepting written recommendations through November 28, 2017).

Administrator Regan and other EPA and Army leadership have repeatedly represented that their new regulatory effort will be guided by, among other things, a consideration of the experience and input the agencies receive from landowners, the agricultural community, governmental entities, community organizations, environmental groups, and disadvantaged communities. To ensure that such engagement is indeed meaningful and that there will be a robust exchange of information, the agencies should provide more than 30 days for the public to submit informed and meaningful pre-proposal recommendations. Limiting stakeholders' ability to comment will only compromise the agencies' stated goal of developing a definition that is durable and that can withstand judicial review and political pressure.

For these reasons, the undersigned organizations therefore request that the comment period for providing pre-proposal recommendations be extended to a total of 90 days. We appreciate your attention to this important issue. If you wish to discuss any of these concerns, please contact David Y. Chung, counsel for WAC, at (202) 624-2587.

Sincerely,

Courtney Briggs, WAC Chair (<u>CBriggs@nahb.org</u>)
David Chung, Counsel to WAC (<u>dchung@crowell.com</u>)



APPENDIX A

American Exploration & Mining Association

American Exploration & Production Council

American Farm Bureau Federation American Forest & Paper Association

American Fuel & Petrochemical Manufacturers

American Gas Association

American Iron and Steel Institute American Petroleum Institute American Public Power Association

American Road & Transportation Builders Association

American Society of Golf Course Architects

Associated Builders & Contractors

Associated General Contractors of America

Association of American Railroads Association of Oil Pipe Lines

Club Management Association of America

Corn Refiners Association

Florida and Texas Sugar Cane Growers

Golf Course Builders Association of America

Golf Course Superintendents Association of America

Independent Petroleum Association of America Industrial Minerals Association North America

International Council of Shopping Centers

Leading Builders of America

National Association of Home Builders

National Association of Realtors

National Association of State Departments of Agriculture

National Club Association

National Corn Growers Association National Cotton Council of America National Council of Farmer Cooperatives

National Mining Association

National Multifamily Housing Council National Oilseed Processors Association

National Pork Producers Council

National Rural Electric Cooperative Association

National Stone Sand & Gravel Association Responsible Industry for Sound Environment

Southeastern Lumber Manufacturers Association

Texas Wildlife Association

The Fertilizer Institute

Treated Wood Council

United Egg Producers

USA Rice Federation

US Chamber of Commerce